

## Message Text

SECRET

PAGE 01 STATE 147850  
ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 /026 R

DRAFTED BY AF/E:RWBAKER:SM X20857

APPROVED BY AF:RMMOOSE

P:AMB. NEWSOM (DRAFT)

EUR/WE:JDOBBINS (DRAFT)

EUR/SOV:RPERITO (DRAFT)

EUR/RPM:TMSAVAGE (DRAFT)

EUR/RPE:WSALISBURY (DRAFT)

ARA/CCA:WSMITH (SUBS)

PM:DGOMPert (DRAFT)

AF/E:RPOST

S/P:DSPIEGEL (DRAFT)

S/MS:CKAMMAN (DRAFT)

S/S-O: LFLEISCHER

-----016993 101212Z /14

R 100206Z JUN 78

FM SECSTATE WASHDC

TO HORN OF AFRICA COLLECTIVE

AMEMBASSY COPENHAGEN

AMEMBASSY LIBREVILLE

INFO SECDEF WASHDC

US CINCEUR/ALSO FOR POLAD

S E C R E T STATE 147850

EXDIS- MILITARY ADDEES HANDLE AS SPECAT EXCLUSIVE

E.O. 11652: GDS

TAGS: MASS, US, SO, KE, SU, DJ

SUBJECT: HORN POLICY UPDATE

REF: A) STATE 81714; B) STATE 83854 (NOTAL)

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1. FOR BONN, LONDON, PARIS, ROME: POSTS MAY DRAW ON  
TALKING POINTS IN PARA 4 BELOW TO BRIEF HOST GOVERNMENTS  
ON CURRENT STATUS OF U.S. HORN POLICY. DEPARTMENT OFFI-  
CIALS WILL USE SAME MATERIAL IN ANY WASHINGTON DISCUSSIONS  
WITH REPRESENTATIVES OF THE FOUR IN NEAR FUTURE.

2. FOR USNATO, COPENHAGEN: YOU MAY DRAW ON THESE TALKING POINTS IN BRIEFING NATO PERMREPS (IN SAME FORMAT AS PREVIOUS BRIEFING AUTHORIZED REFTEL B) AND DANES IN THEIR CAPACITY AS EC PRESIDENT, OMITTING BRACKETED MATERIAL.

3. FOR OTHER ADDRESSEES: THIS MATERIAL IS FOR YOUR INFORMATION ONLY AT THIS TIME; SEPARATE TALKING POINTS HAVE BEEN PROVIDED TO INDIVIDUAL POSTS FOR USE WITH HOST GOVERNMENTS AS APPROPRIATE. PLEASE REPORT ANY ADDITIONAL REQUESTS FOR BRIEFINGS ON THIS SUBJECT.

4. TALKING POINTS FOLLOW:

-- IN RESPONSE TO THE THREAT TO WESTERN INTERESTS IN THE REGION POSED BY SOVIET/CUBAN ADVENTURISM, WE ARE PURSUING OUR EFFORT TO CONSOLIDATE WESTERN AND MODERATE INFLUENCE THROUGH:

- STEPPED-UP MILITARY AND ECONOMIC ASSISTANCE TO KENYA AND SUDAN;

- SUPPORT FOR DJIBOUTI'S INDEPENDENCE, INCLUDING ECONOMIC ASSISTANCE; AND

- OUR ATTEMPT TO ESTABLISH A NEW RELATIONSHIP WITH SOMALIA.

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-- WE ARE NOW COMPLETING OUR REVIEW OF THE REPORT OF A MILITARY SURVEY TEAM WE SENT TO KENYA IN MARCH IN RESPONSE TO THE KENYANS' REQUEST FOR INCREASED MILITARY ASSISTANCE. (12 F-5 AIRCRAFT SOLD UNDER A PREVIOUS AGREEMENT WERE DELIVERED IN MARCH-APRIL.) (WE HOPE TO BE ABLE TO BRIEF YOU ON THE OUTCOME OF OUR REVIEW VERY SOON.)

-- WE HAVE AGREED TO SELL SUDAN AN AIR DEFENSE PACKAGE, (INCLUDING 12 F-5 AIRCRAFT. WE HAVE OFFERED TO SURVEY THE ASSOCIATED RADAR AND COMMUNICATIONS REQUIREMENTS.) WE ARE ALSO LOOKING FOR WAYS TO INCREASE SOMEWHAT OUR ECONOMIC ASSISTANCE TO SUDAN IF SUDAN ACCEPTS THE IMF RECOMMENDATIONS AIMED AT STABILIZING THEIR ECONOMIC SITUATION.

-- THE SOMALI CASE HAS BEEN MORE DIFFICULT. ON APRIL 30, PRESIDENT SIAD MET PRESIDENT CARTER'S PUBLICLY-ANNOUNCED CONDITION FOR U.S. ASSISTANCE BY PROVIDING ASSURANCES THAT SOMALIA:

- WILL NOT USE FORCE AGAINST ANY OTHER COUNTRY;

- WILL NOT USE ARMS GIVEN OR SOLD TO IT FOR ANY PURPOSE OTHER THAN THE INTERNAL SECURITY OR LEGITIMATE SELF-DEFENSE OF SOMALIA'S INTERNATIONALLY-RECOGNIZED TERRITORY; AND

- WILL NOT TRANSFER U.S.-SUPPLIED ARMS WITHOUT U.S. CONSENT.

-- ON THAT BASIS, WE HAVE PROPOSED TO SEND A U.S. MILITARY SURVEY TEAM TO SOMALIA IN THE NEAR FUTURE WHICH WILL LOOK PARTICULARLY INTO SOMALIA'S NEEDS IN THE FIELDS OF ANTI-TANK DEFENSE, COMMUNICATIONS AND TRANSPORT. (WE HAVE SPECIFICALLY TOLD SIAD THAT WE ARE NOT IN A POSITION  
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-- (WE HAVE CONSULTED WITH THE SAUDIS, AS A PRIMARY SOURCE OF FINANCIAL AND OTHER ASSISTANCE TO SOMALIA, REGARDING OUR DISCUSSIONS WITH THE SOMALI GOVERNMENT AND POSSIBLE U.S. ASSISTANCE TO SOMALIA. WE HAVE INFORMED THE SAUDIS, SOMALIS, EGYPTIANS AND IRANIANS) OF OUR CONCERN REGARDING SOMALI SUPPORT FOR THE OGADENI INSURGENTS, AND REQUESTED THEIR ASSISTANCE IN URGING SIAD TO REFRAIN FROM SUCH ASSISTANCE.)

(-- WE WOULD BE INTERESTED IN KNOWING OUR WESTERN ALLIES' INTENTIONS REGARDING ARMS SALES TO SOMALIA.)

-- WE WILL CONTINUE BOTH IN PUBLIC AND THROUGH DIPLOMATIC CHANNELS TO EXPRESS OUR CONCERN OVER THE CUBAN/SOVIET PRESENCE IN ETHIOPIA, PARTICULARLY THE POSSIBLE INVOLVEMENT OF CUBAN PERSONNEL IN ETHIOPIAN MILITARY OPERATIONS IN ERITREA. WE HAVE MADE CLEAR TO THE SOVIETS THE POSSIBLE COSTS OF SUCH MILITARY INTERVENTION IN TERMS  
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ORIGIN SS-15

INFO OCT-01 ISO-00 SSO-00 /016 R

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DRAFTED BY: EUR/MC LISSFELT

APPROVED BY: M C LISSFELT

EUR:MPARRIS

S/S-O:MVKENNEDY

-----037304 130624Z /17

R 130209Z JUN 78

FM SECSTATE WASHDC

INFO RUFHMD/AMEMBASSY MADRID 0000

AMEMBASSY LISBON

AMEMBASSY VALLETTA

S E C R E T STATE 147850

EXDIS

FOLLOWING REPEAT SECSTATE 147850 SENT ACTION HORN OF AFRICA

COLLECTIVE, COPENHAGEN, LIBREVILLE INFO SECDEF WASHDC, USCINCEUR/  
ALSO FOR POLAD 10 JUN 78

QUOTE S E C R E T STATE 147850

EXDIS- MILITARY ADDEES HANDLE AS SPECAT EXCLUSIVE

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UNQUOTE VANCE

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NNN

## Message Attributes

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**Draft Date:** 10 jun 1978  
**Decaption Date:** 20 Mar 2014  
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**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
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**Previous Handling Restrictions:** EXDIS  
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**Review Release Date:** n/a  
**Review Release Event:** n/a  
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**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** HORN POLICY UPDATE  
**TAGS:** MASS, US, SO, KE, SU, DJ, CU, UR, ET  
**To:** HORN OF AFRICA COLLECTIVE COPENHAGEN MULTIPLE  
**Type:** TE  
**vdkgvwkey:** odb://SAS/SAS.dbo.SAS\_Docs/21aabf8b-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
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US Department of State  
EO Systematic Review  
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